CITY OF COLFAX, IOWA

Independent Auditors' Reports Basic Financial Statements and Supplemental Information and Findings

June 30, 2011

Table of Contents

| | | Page |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------|-------|
| Officials | | 1 |
| Independent Auditors' Report | | 2-3 |
| Management's Discussion and Analysis | | 4-9 |
| Basic Financial Statements | Exhibit | |
| Government-wide Financial Statement Statement of Activities and Net Assets – Cash Basis | A | 10-11 |
| Governmental Funds Financial Statement Statement of Cash Receipts, Disbursements and Changes in Cash Balances | В | 12-13 |
| Proprietary Funds Financial Statement Statement of Cash Receipts, Disbursements and Changes in Cash Balances | С | 14 |
| Fiduciary Funds Financial Statements Statement of Cash Receipts, Disbursements and Changes in Cash Balances | D | 15 |
| Notes to Financial Statements | | 16-22 |
| Required Supplementary Information | | |
| Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Ba – Budget and Actual (Cash Basis) – All Governmental Funds and Proprietar | | 23-24 |
| Notes to Required Supplementary Information - Budgetary Reporting | | 25 |
| Other Supplementary Information | Schedule | |
| Statement of Cash Receipts, Disbursements and Changes in Cash Balances - Nonmajor Governmental Funds | 1 | 26 |
| Schedule of Indebtedness | 2 | 27-28 |
| Bond and Note Maturities | 3 | 29-30 |
| Schedule of Receipts by Source and Disbursements by Function – All Governmental Funds | 4 | 31-32 |
| Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performance with Government Auditing Standards | ormed | 33-34 |
| Schedule of Findings | | 35-37 |
| DODGING OF LINGING | | 75 51 |

City of Colfax, Iowa Officials

| Name Title | | Term Expires |
|---------------|----------------|---------------|
| David Mast | Mayor | January, 2012 |
| Curtis Small | Council Member | January, 2012 |
| Brad Magg | Council Member | January, 2014 |
| Bryan Poulter | Council Member | January, 2012 |
| Steve Theis | Council Member | January, 2012 |
| Karla Jones | Council Member | January, 2014 |
| Kathy Mathews | City Clerk | Indefinite |
| Larry Opfer | Treasurer | Indefinite |
| Ken Walker | City Attorney | Indefinite |

POLLARD AND COMPANY P.C.

CERTIFIED PUBLIC ACCOUNTANTS

JAMES R. ZIRCHER, CPA NEAL R. SMITH, CPA 5650 JOHNSTON DRIVE, SUITE A P.O. BOX 1098 JOHNSTON, IOWA 50131 TELEPHONE (515) 251-8520 FAX (515) 251-3177 CPAs@POLLARDCPA.COM

MEMBERS

AMERICAN INSTITUTE OF

CERTIFIED PUBLIC ACCOUNTANTS

PRIVATE COMPANIES PRACTICE SECTION

IOWA SOCIETY OF

CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Colfax

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Colfax, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Colfax as of June 30, 2011, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also included our report on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and the Budgetary Comparison information are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Colfax's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statement for the six years ended June 30, 2010 (none of which are presented herein), which were prepared in conformity with an other basis of accounting, and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects, in relation to the basic financial statements taken as a whole.

May 29, 2012

Polland and Company P.C.

CITY OF COLFAX MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Colfax provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ending June 30, 2011. We encourage readers to consider this information in conjunction with the City's financial statements and the accompanying notes, which follow.

FINANCIAL HIGHLIGHTS

- The City's receipts totaled \$2,450,272 for the year ended June 30, 2011, an increase from 2010 which was \$2,171,799.
- Disbursements for the year totaled \$3,078,279 an increase from 2010 which was \$2,076,232.
- The City's total cash basis net assets as of June 30, 2011 were \$934,097. Of this amount governmental activities had a deficit of \$96,018 and the net assets of business type activities were \$1,030,115.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the city as a whole and presents an overall view of the City's finances.

Notes to financial statements provide additional information essential to full understanding of the date provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting form the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets are divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, and debt service. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks, sanitary sewer system, and garbage/landfill. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Government funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The major governmental funds include: 1) the General Fund, 2) the Special Revenue Funds such as Road Use Tax, Local Option Sales Tax, Hotel/Motel Tax Fund, and Employee Benefits Fund; 3) the Debt Service Fund. The governmental fund financial statements provide a detailed, short term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. Transfers In and Out are used to accumulate resources and allocate those resources internally among the City's various funds.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds are used to report business type activities. The City maintains three funds to provide separate information for the water, sewer, and garbage/landfill funds considering these to be major funds.

The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in cash balances for governmental and business type activities.

| Changes in Cash Basis Net Assets of Governm | emar Activities | |
|----------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------|-----------------------------|
| | | nded June 30, |
| | 2011 | 2010 |
| | | |
| Receipts: | | |
| Program receipts: | | |
| Charges for service | \$120,678 | \$ 143,544 |
| Grants, contributions and restricted interest | 238,912 | 242,044 |
| General receipts: | • | |
| Property tax | | |
| for general purpose | 501,160 | 488,780 |
| for debt service | 178,061 | 171,067 |
| Bond Proceeds | 100,000 | 2.2,007 |
| Unrestricted investment earnings | 6,933 | 12,514 |
| Other City taxes | 234,279 | 223,074 |
| Miscellaneous | 130,511 | 63,260 |
| Total receipts | 1,510,534 | 1,344,283 |
| Disbursements: | | |
| Public safety | 450,330 | 612,848 |
| Public works | 302,819 | 213,773 |
| Health & Social Services | 4,217 | 5,900 |
| Culture and recreation | 172,112 | 229,619 |
| Community and economic development | 130,449 | 31,126 |
| General government | 235,094 | 175,296 |
| Debt service | 198,018 | 194,521 |
| Total disbursements | 1,493,039 | 1,463,083 |
| Increase (decrease) in cash basis net assets beginning of year | 17 105 | Z118 200× |
| | • | |
| | | |
| Increase (decrease) in cash basis net assets beginning of year Cash basis net assets (deficit) beginning of year Cash basis net assets end of year | 17,495 <113,513> <96,018> | <118,80 5,287 <113,51 |

Changes in Cash Basis Net Assets of Business Type Activities

| | June 30, 2011 | June 30, 2010 |
|---------------------------------------------------------------------------------------------------------------|-------------------------------------|----------------------------------|
| Program receipts: | | |
| Charges for service | | • |
| Water | \$325,838 | \$312,505 |
| Sewer | 371,141 | 363,448 |
| Sanitation | 139,140 | 142,372 |
| Capital grants and restricted interest | 103,619 | 9,191 |
| Total receipts | 939,738 | 827,516 |
| Disbursements | | |
| Water | 1,010,876 | 288,409 |
| Sewer | 439,082 | 370,551 |
| Sanitation | 135,282 | 121,924 |
| Total disbursements | 1,585,240 | 780,884 |
| Increase (decrease) in cash balance Cash basis net assets beginning of year Cash basis net assets end of year | <645,502> 1,675,617 1,030,115 | 46,632 1,628,985 1,675,617 |

INDIVIDUAL MAJOR GOVERNMENT FUND ANALYSIS

The following are the major reasons for the changes in fund balances of certain major funds from the prior year.

- The General Fund has a deficit balance of \$<387,446>. This deficit balance is a \$7,890 increase from last year's deficit. The City will continue to cut spending when possible.
- Employee Benefit Fund cash balance is \$97,368. Benefit payments were under property tax receipts in this year.
- The Debt Service Fund cash balance has a deficit of \$<28,537> after disbursements for the year and an increase in property tax receipts. The City will need to increase the debt service levy in an upcoming budget.
- The Road Use tax fund has a deficit balance of \$<6,871> which was created because of project expenditures which were made ahead of receipts in prior years. The receipt of future revenues will be used to offset the deficit.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Fund cash balance decreased \$581,506 due to capital project expenditures which were made ahead of receipts for funding.
- The Sewer Fund cash balance decreased \$67,893. Sewer charges for service will be increased in the next fiscal year.
- The Garbage/Landfill cash balance increased \$3,897

DEBT ADMINISTRATION

At June 30, 2011, the City had \$1,652,269 in bonds and other long-term debt, compared to \$1,836,933 last year, as shown below.

| Outstanding Debt | ut Year-End | |
|--------------------------|--------------|--------------|
| | June 30, | |
| | 2010 | 2011 |
| Equipment Contract | 58,204 | 47,434 |
| General obligation bonds | 385,764 | 317,870 |
| Revenue notes | 1,392,965 | 1,286,965 |
| Total | \$ 1,836,933 | \$ 1,652,269 |

The City's outstanding general obligation debt of \$317,870 is below its constitutional debt limit of \$3.5 million.

During the year, the City issued \$100,000 general purpose corporate note.

BUDGETARY HIGHLIGHTS

• The City had budget amendment in fiscal year 2011 of \$1,194,596 which included increases in Public Safety \$25,971; Public Works \$143,402; Community & Economic Development \$60,000; General Government \$27,910; Debt Service \$161,707 and Capital Projects and Flood \$775,606.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

City of Colfax's elected and appointed officials considered many factors when setting the fiscal year 2012 budget; tax rates and fees that will be charged for various City activities were discussed.

Amounts available for appropriation in the operating budget are \$2.1 million, a slight decrease over the final 2011 budget. The City has applied for and received a SRF loan to assist with the installation of water meter expenses. There will also be an increase in rates for sewer to help with the offset of expenses.

Due to the careful planning the City's budgeted cash balance is expected to remain consistent with the close of 2011.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, tax payers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it received. If you have questions about this report or need additional financial information, contact Kathy L. Mathews, City Clerk, 15 E Howard, Colfax, Iowa.

City of Colfax, Iowa Statement of Activities and Net Assets – Cash Basis As of and for the year ended June 30, 2011

| | | | Program Receipts | | | | | |
|------------------------------------|------|-----------|------------------|----------------------|-------|--------------------------------------------------|------|---------------------------------------------------|
| | Disb | ursements | | Charges for Services | Contr | ating Grants, ibutions, and icted Interest | Cont | pital Grants, ributions and ricted Interest |
| Functions/Programs | | | | | | | | |
| Governmental Activities | | | | | | | | |
| Public safety | \$ | 450,330 | \$ | 91,043 | \$ | | \$ | |
| Public works | | 302,819 | | | | 211,021 | | |
| Health and Social Services | | 4,217 | | 1,590 | | | | |
| Culture and recreation | | 172,112 | | 28,045 | | | | |
| Community and economic development | | 130,449 | | | | 27,891 | | |
| General government | | 235,094 | | | | | | |
| Debt service | | 198,018 | | | | | | |
| Total governmental activities | | 1,493,039 | | 120,678 | | 238,912 | | |
| Business Type Activities | | | | | | | | |
| Water | | 1,010,876 | | 325,838 | | | | 101,958 |
| Sewer | | 439,082 | | 371,141 | | | | |
| Sanitation | | 135,282 | | 139,140 | | | | |
| Total business type activities | | 1,585,240 | | 836,119 | | | | 101,958 |
| Total | \$ | 3,078,279 | \$ | 956,797 | \$ | 238,912 | \$ | 101,958 |

General Receipts

Property tax levied for

General purposes

Debt service

Local option sales tax

Hotel/motel tax

Unrestricted interest on investments

Bond proceeds

Other city tax and permits

Miscellaneous

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash basis net assets

Nonexpendable

Expendable

Debt service

Other purposes

Unrestricted (deficit)

Total cash basis net assets

There were no reconciling items between the Governmental and Fiduciary Fund Statements of Cash Receipts, Disbursements and Changes in Cash Balances and the above Statement. See notes to financial statements.

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

| G | overnmental Activities | B | Business Type Activities | | Total |
|----|---------------------------------------|----|---------------------------------------|-------------|-------------|
| | | | 71011111100 | | 10101 |
| | | | | | |
| \$ | (359,287) | \$ | | \$ | (359,287) |
| | (91,798) | | | | (91,798) |
| | (2,627) | | | | (2,627) |
| | (144,067) | | | | (144,067) |
| | (102,558) | | | | (102,558) |
| | (235,094) | | | | (235,094) |
| | (198,018) | | | | (198,018) |
| | (1,133,449) | | | | (1,133,449) |
| | | | | | |
| | | | (583,080) | | (583,080) |
| | | | (67,941) | | (67,941) |
| | | | 3,858 | | 3,858 |
| | · · · · · · · · · · · · · · · · · · · | | (647,163) | | (647,163) |
| \$ | (1,133,449) | \$ | (647,163) | \$ | (1,780,612) |
| | | | | | |
| | | | | | |
| | 501,160 | | | | 501,160 |
| | 178,061 | | | | 178,061 |
| | 169,554 | | | | 169,554 |
| | 64,725 | | | | 64,725 |
| | 6,933 | | 1,661 | | 8,594 |
| | 100,000 | | | | 100,000 |
| | 25,414 | | | | 25,414 |
| | 105,097 | | · · · · · · · · · · · · · · · · · · · | | 105,097 |
| | 1,150,944 | | 1,661 | | 1,152,605 |
| | 17,495 | | (645,502) | | (628,007) |
| | (113,513) | | 1,675,617 | | 1,562,104 |
| \$ | (96,018) | \$ | 1,030,115 | \$ | 934,097 |
| | | | | | |
| | | | | | |
| \$ | 66,048 | \$ | | \$ | 66,048 |
| | | | | | |
| | | | 11,364 | | 11,364 |
| | 295,349 | | 1,018,751 | | 1,314,100 |
| | (457,415) | | | | (457,415) |
| \$ | (96,018) | \$ | 1,030,115 | \$ | 934,097 |

City of Colfax, Iowa Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2011

| | | | Special Revenue | | | | | |
|--------------------------------------------|----|-----------|-----------------|--------------------|----|-----------------------|----|------------------|
| | | General | Roa | ıd Use Tax | | cal Option alesTax | Но | tel/Motel Tax |
| Receipts | | | | • | | | | |
| Property Taxes | \$ | 349,309 | \$ | | \$ | | \$ | |
| Other City Tax | | 15,064 | | | | 169,554 | | 64,725 |
| Licenses and Permits | | 10,350 | | | | | | |
| Use of Money and Property | | 6,404 | | | | 193 | | 336 |
| Intergovernmental | | | | 211,021 | | | | |
| Charges for Services | | 120,678 | | | | | | |
| Miscellaneous | | 101,317 | | 1,074 | | | | |
| Total Receipts | | 603,122 | | 212,095 | | 169,747 | | 65,061 |
| Disbursements | | | | | | | | |
| Operating | | | | | | | | |
| Public Safety | | 370,697 | | | | | | |
| Public Works | | | | 287,220 | | | | |
| Health and Social Services | | 4,217 | | | | | | |
| Culture and Recreation | | 152,589 | | | | | | |
| Community and Economic Development | | | | | | 43,406 | | 23,891 |
| General Government | | 200,648 | | | | | | |
| Debt Service | | | | | | 13,159 | | |
| Total Disbursements | | 728,151 | | 287,220 | | 56,565 | | 23,891 |
| Excess (deficiency) of receipts | | | | | | | | |
| over (under) disbursements | | (125,029) | 1 | (75,125) | | 113,182 | | 41,170 |
| Other financing sources (uses) | | | | | | | | |
| Loan Proceeds | | | | 100,000 | | | | |
| Operating transfers in | | 117,139 | | | | | | |
| Operating transfers out | | | | | | (84,777) | | (32,362) |
| Total other financing sources (uses) | _ | 117,139 | | 100,000 | | (84,777) | | (32,362) |
| Net change in cash balances | | (7,890) |) | 24,875 | | 28,405 | | 8,808 |
| Cash balance (deficit) - beginning of year | | (379,556) |) | (31,746) | | 85,175 | | 73,425 |
| Cash balance (deficit) - end of year | \$ | (387,446) | | (6,871) | \$ | 113,580 | \$ | 82,233 |
| Cash basis fund balances (deficit) | | | | | ٠ | | | |
| Nonspendable- Cemetery perpetual care | \$ | | \$ | | \$ | | \$ | |
| Restricted for other purposes | φ | | Ψ | | φ | 113,580 | ψ | 82,233 |
| Unassigned | | (397 116 | ` | (6 971) | | 113,360 | | 04,433 |
| Total cash basis fund balances (deficit) | • | (387,446) | | (6,871) (6,871) | | 112 500 | • | 90 000 |
| Total cash basis fund balances (deficit) | \$ | (387,446) |) A | (0,671) | ф | 113,580 | \$ | 82,233 |

The accompanying notes to financial statements are an integral part of this statement.

Special Revenue

Other Nonmajor

| | | | G | overnmental | |
|-------------------|----|----------------------------------------|------------|-------------|--------------------------|
| Employee Benefits | De | ebt Service | | Funds | Total |
| | | | | | |
| \$ 151,851 | \$ | 178,061 | \$ | | \$ 679,221 |
| | | | | | 249,343 |
| | | | | | 10,350 |
| | | | | | 6,933 |
| | | | | 27,891 | 238,912 |
| | | | | | 120,678 |
| | | | | 2,706 | 105,097 |
| 151,851 | | 178,061 | | 30,597 | 1,410,534 |
| | | | | | |
| 70 (22 | | | | | 450.220 |
| 79,633 | | | | | 450,330 |
| 15,599 | | | | | 302,819 |
| 10.500 | | | | | 4,217 |
| 19,523 | | | | 62 160 | 172,112 |
| 24 146 | | | | 63,152 | 130,449 |
| 34,446 | | 104 050 | | | 235,094 |
| 149,201 | | 184,859 184,859 | | 63,152 | 198,018 1,493,039 |
| 149,201 | | 104,0,39 | | 05,152 | 1,493,039 |
| | | | | | |
| 2,650 | | (6,798) | | (32,555) | (82,505) |
| 2,030 | | (0,750) | | (32,333) | (02,505) |
| | | | | | |
| | | | | | 100,000 |
| | | | | | 117,139 |
| | | | | | (117,139) |
| | | | ·········· | | 100,000 |
| | | | | | ····· |
| 2,650 | | (6,798) | | (32,555) | 17,495 |
| | | ······································ | | | |
| 94,718 | | (21,739) | | 66,210 | (113,513) |
| \$ 97,368 | | (28,537) | \$ | 33,655 | \$ (96,018) |
| | | | | | |
| | | | | | |
| \$ | \$ | | \$ | 66,048 | \$ 66,048 |
| 97,368 | | | | 2,168 | 295,349 |
| | | (28,537) | | (34,561) | (457,415) |
| \$ 97,368 | \$ | (28,537) | \$ | 33,655 | \$ (96,018) |

City of Colfax, Iowa Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds As of and for the year ended June 30, 2011

| 1 | | | | |
|----------------------------------------------|---------------------------------------|------------|------------|--------------|
| | Water | Sewer | Sanitation | Total |
| Operating receipts | | | | |
| Charges for service | \$325,838 | \$ 371,141 | \$139,140 | \$836,119 |
| | | | | |
| Operating disbursements | | | | |
| Business type activities | 357,957 | 258,912 | 135,282 | 752,151 |
| Excess of operating receipts | | | | |
| over operating disbursements | (32,119) | 112,229 | 3,858 | 83,968 |
| Non-operating receipts (disbursements) | | | | |
| Intergovernmental- flood assistance | 101,958 | | | 101,958 |
| Flood expenses | (190,944) | | | (190,944) |
| Interest on investments | 1,574 | 48 | 39 | 1,661 |
| Debt service | -,- , . | (151,475) | | (151,475) |
| Capital projects | (461,975) | (28,695) | | (490,670) |
| Total non-operating receipts (disbursements) | (549,387) | (180,122) | 39 | (640,484) |
| Net change in cash balances | (581,506) | (67,893) | 3,897 | (645,502) |
| Cash balances - beginning of year | 1,189,659 | 346,433 | 139,525 | 1,675,617 |
| Cash balances - end of year | \$ 608,153 | \$ 278,540 | \$ 143,422 | \$ 1,030,115 |
| | · · · · · · · · · · · · · · · · · · · | | | |
| Cash basis fund balances | | | | |
| Restricted for debt service | \$ | \$ 11,364 | \$ | \$ 11,364 |
| Assigned | 608,153 | 267,176 | 143,422 | 1,018,751 |
| Total cash basis fund balances | \$ 608,153 | \$ 278,540 | \$ 143,422 | \$ 1,030,115 |

See notes to financial statements.

City of Colfax, Iowa Statement of Cash Receipts, Disbursements and Changes in Cash Balances Fiduciary Funds As of and for the Year Ended June 30, 2011

| | Library Memorials | Tenant Memorial | IDED Project |
|---------------------------------------|----------------------------------------|--------------------|-----------------|
| Receipts | ************************************** | y | ,, |
| Donations | \$ 3,650 | \$ | \$ |
| Investment earnings - interest | 551 | 1,359 | |
| Total receipts | 4,201 | 1,359 | |
| Disbursements | | | |
| Culture and Recreation | 2,167 | | |
| Excess of receipts over disbursements | 2,034 | 1,359 | |
| Cash balance - beginning of year | 43,833 | 64,810 | 1,143 |
| Cash balance - end of year | \$ 45,867 | \$ 66,169 | \$ 1,143 |

CITY OF COLFAX, IOWA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

1/ Summary of Significant Accounting Policies

The City of Colfax is a political subdivision of the State of Iowa located in Jasper County. It was first incorporated in 1866 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a nonpartisan basis. The City provides numerous services to citizens including public safety, public works, culture, recreation, public improvements, and general administrative services.

A. Reporting Entity

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions, and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing board and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. The City has no component units that meet the criteria.

Jointly Governed Organizations

The City also participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards, commissions and 28E agreement: Jasper County Assessor's Conference Board, Selective Enforcement Response Team and Safety Coalition of Central Iowa Cities, City- County Planning Board, and Central Iowa Committee and a 28 E agreement for police, fire and emergency response with the City of Mitchellville.

The City also participates in the Jasper County Animal Rescue League and Humane Society with other municipalities in an organization under Chapter 28E of the Code of Iowa and paid fees to the organization \$4,217 during the fiscal year.

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's non-fiduciary net assets. Net Assets are reported in three categories;

Nonexpendable restricted net assets are subject to externally imposed stipulations which require them to be maintained permanently by the City.

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding categories. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which direct disbursements of a given function are offset by program receipts. Direct disbursements are those which are clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Local Option Sales Tax is used to account for the City's sales tax receipts and the disbursements financed by such.

The Hotel/Motel Tax Fund is used to account for the City's hotel/motel tax receipts and the disbursements financed by such.

The Employee Benefits Fund is used to account for the tax levy and the disbursement for the benefits.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Sanitation Fund accounts for the operation of the City's solid waste disposal system.

C. Measurement Focus and Basis of Accounting

The City of Colfax maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial

statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific costreimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then less restrictive classifications- committed, assigned and the unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010, disbursements exceeded the amounts budgeted in the Culture and Recreation and Debt Service functions.

2/ Cash and Pooled Investments

The City's deposits at June 30, 2011 were entirely covered by Federal depository insurance, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

<u>Interest Rate Risk</u> – The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but maturities shall be consistent with the needs and use of the City.

3/ Notes Payable

The annual debt service requirement to maturity for general obligation notes, and the sewer revenue notes and bonds is as follows:

| Year | | | | | | | |
|-------------|--------------------------|-----------|-----------------|----------|------------------------------|------------|--|
| Ending | General Obligation Notes | | Sewer Revent | ue Notes | Total Annual Debt Retirement | | |
| June 30, | Principal | Interest | Principal | Interest | Principal | Interest | |
| 2012 | 126,200 | 13,235 | 116,736 | 40,363 | 242,936 | 53,598 | |
| 2013 | 72,554 | 7,330 | 121,052 | 36,187 | 193,606 | 43,517 | |
| 2014 | 27,116 | 4,498 | 113,177 | 31,839 | 140,293 | 36,337 | |
| 2015 | 21,000 | 3,312 | 105,000 | 28,080 | 126,000 | 31,392 | |
| 2016 | 21,000 | 2,400 | 108,000 | 24,930 | 129,000 | 27,330 | |
| 2017 - 2021 | 50,000 | 6,000 | 723,000 | 73,920 | 773,000 | 79,920 | |
| Totals | \$ 317,870 | \$ 36,775 | \$ 1,286,965 \$ | 235,319 | \$ 1,604,835 | \$ 272,094 | |

The City has pledged future sewer receipts, net of specified operating disbursements, to repay \$2,160,000 in sewer revenue note and bonds issued in May 2001 and March 2003, respectively. Proceeds were used to provide financing for the construction of improvements to the sewer plant. The obligations are payable solely from sewer customer net receipts and are payable through 2022. The total principal and interest remaining to be paid on the obligations is \$1,522,284. For the current year, principal and interest paid was \$147,889 and total customer net receipts were \$112,229.

The resolutions providing for the issuance of the note and bonds include the following provisions:

- a. The notes or bonds will only be redeemed from the future earnings of the sewer activity and the holders hold a lien on the future earnings of the sewer fund.
- b. Sufficient monthly transfers shall be made to a separate revenue bond sinking account for the purpose of making the next principal and interest payments.
- c. The City shall establish, impose, adjust and provide for the sewer rates to produce gross revenues at least sufficient to leave a balance, after specified operating disbursements, equal to 110% of the principal and interest due in any fiscal year.

During the year, the City did not increase sewer rates as required by the above resolution. Subsequently, the rates were increased. Also, the City had not established sufficient amount for the sinking fund as required by the above resolution.

Equipment Purchase Contract-

In February, 2010, the City entered into an equipment purchase contract totaling \$58,204 to purchase a backhoe. The annual payment of \$13,186, including interest at 4.15%, began February, 2011 and will continue each year until February, 2015.

4/ Tax Increment Financing

In 1988, 1991, and 1999, the City established three urban renewal districts and is permitted to make agreements with the county and school, in accordance with Chapter 403.19 of the Code of Iowa, to divide the increase in taxes, as a result of the incremental property tax valuation in those districts.

In July 2001, the City and Jasper County entered into a 28E agreement to develop the Colfax I-80 Interchange Urban Renewal Project area. The City extended its water and sanitary sewer service to the area.

By June 30, 2011, the County had loaned the City \$1,197,501 for the extension costs and \$80,175 to reimburse engineering costs. The County collects and retains all tax increment revenues collected from the taxable properties located in the area. If upon maturity of the loan, the revenue collected is not sufficient to fully reimburse the County for all the principal and interest paid by the County, on its loan for this specific purpose, the City will be obligated to repay the unpaid balance plus interest at the rate then being paid by the County on its loan. Since the repayment is contingent on future taxes paid in the Urban Renewal Project area, the amounts of the payments, if any, are not readily determinable.

5/ Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 4.50% of their annual covered salary and the City is required to contribute 6.95% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contribution to IPERS for the years ended June 30, 2011, 2010, and 2009 were \$44,396, \$40,572, and \$33,038, respectively, equal to the required contributions for each year.

6/ Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, retirement, or death. These accumulations are not recognized as disbursements by the City until used or paid. The liability is computed based on the rate of pay as of June 30, 2011. The City's approximate liability for earned vacation and sick leave termination payments payable to employees at June 30, 2011, primarily relating to the General Fund, was \$26,000.

7/ Other Postemployment Benefits (OPEB)

Plan Description- The City participates in a multi-employer benefit plan which provides medical/prescription drug and dental benefits for active employees, retirees and their spouses. There are 11 active and no retired members in the plan. Participants must be age 55 or older at retirement.

The benefits are provided through a fully-insured plan with Central States Southeast and Southwest Areas Health and Welfare and Pensions Fund. Retirees under age 65 pay the full premium for the benefits while the City contributes to the premium of active employees.

Funding Policy- The City currently finances the benefit plan on a pay-as-you-go- basis. The most recent active member weekly premiums are \$211 for the City and \$30 for active employees. The contribution requirements of plan members are established and may be amended by the City. For the year ended June 30, 2011, the City contributed \$134,591 and plan members eligible for benefits contributed \$15,720 to the plan.

8/ Landfill Closure and Postclosure Care

The City has entered into an agreement with several other municipalities, as allowed under Code of Iowa Section 28E, to provide for economical and environmentally responsible disposal of solid waste and establish permanent environmental responsibility for the Newton Sanitary Landfill. State and federal laws and regulations require the Newton Sanitary Landfill to place a final cover on the site and to perform certain maintenance and monitoring functions at the site for thirty years after closure. To date, 29% of the landfill

has been filled and the estimated total liability for such is \$4,744,200, based on 2010 cost estimates. Actual costs may be higher due to inflation, technology changes, and changes in regulations. As specified in the 28E agreement, the City is responsible for 2.11 % or approximately \$100,000. The City's proportionate share is updated annually in accordance with the agreement.

9/ Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2011 is as follows:

| | Transfer |
|-----------------|------------|
| | to |
| | General |
| Transfer from | |
| Local Option | 84,777 |
| Hotel/Motel Tax | 32,362 |
| | \$ 117,139 |

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

10/ Related Party Transactions

The City had business transactions between the City and City officials totaling \$2,499 during the year ended June 30, 2011.

11/ Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

12/ Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that effect the reported amounts and disclosure of liabilities, contingent liabilities and commitments at the date of the financial statements, and the classification of receipts and disbursements during the reporting period. Actual results could differ from the estimates that were used.

13/ Deficit Fund Balances

At June 30, 2011 the General, Road Use Tax, Debt Service and CDBG Funds had deficit balances of \$387,446, \$6,8716, \$28,537 and \$34,561, respectively. The deficit in the General Fund will be reduced by transfers from the Proprietary Fund operating accounts to the extent possible. The deficit in the Debt Service Fund will be reduced by increasing property tax levies in subsequent years. The deficit in the Road Use Tax Fund will be reduced by future receipts. The CDBG Fund will be reduced by future grant receipts.

14/ Economic Development Loan

In 2004, with funds from the Iowa Department of Economic Development (IDED), the City loaned \$150,000 to a local manufacturing company which employed 40 people. The loan was forgivable to the extent of \$75,000 and the company fulfilled the requirement for such. Repayments totaling \$21,250 were received

through 2007 on the \$75,000 balance. Any repayments were to be used by the City for similar projects. In 2009, a new company acquired the assets and received a \$25,000 loan and a \$25,000 forgivable loan from IDED. In addition, the City loaned \$20,000 which was to be repaid, beginning March 1, 2011, with annual payments of \$2,000. To date nothing has been received.

The City also requested payment of the \$53,750 remaining balance, plus interest, from the owners of the old company. To date nothing has been received.

15/ Construction Commitments

The City has committed to completing the water meter installation project. Through June 30, 2011, \$ 480, 370 has been paid with \$54,753 to be paid in the next fiscal year. The project will be financed in part by the \$ 510,000 State Revolving Fund loan received after June 30, 2011.

City of Colfax, Iowa Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds Required Supplementary Information Year ended June 30, 2011

| | | ernmental ds Actual | Proprietary Funds Actual | | Net |
|-----------------------------------------------------------------------------|----|------------------------|-----------------------------|----|-----------|
| Receipts | ٨ | (70.001 | Φ | ው | (22.140 |
| Property Taxes | \$ | 679,221 | \$ | \$ | 633,148 |
| Other city tax | | 249,343 | | | 249,343 |
| Licenses and permits | | 10,350 | 1 //1 | | 10,350 |
| Use of money and property | | 6,933 | 1,661 | | 8,594 |
| Intergovernmental | | 238,912 | 101,958 | | 340,870 |
| Charges for Service | | 120,678 | 836,119 | | 956,797 |
| Miscellaneous | | 105,097 | 000 500 | | 105,097 |
| Total Receipts | | 1,410,534 | 939,738 | | 2,304,199 |
| Disbursements | | | | | |
| Public safety | | 450,330 | | | 450,330 |
| Public works | | 302,819 | | | 302,819 |
| Health and social services | | 4,217 | | | 4,217 |
| Culture and recreation | | 172,112 | | | 172,112 |
| Community and economic development | | 130,449 | | | 130,449 |
| General government | | 235,094 | | | 235,094 |
| Debt service | | 198,018 | 151,475 | | 349,493 |
| Capital projects | | | 681,614 | | |
| Business type activities | | | 752,151 | | 752,151 |
| Total Disbursements | | 1,493,039 | 1,585,240 | | 2,396,665 |
| Excess (deficiency) of receipts | | | | | |
| over (under) disbursements | | (82,505) | (645,502) |) | (92,466) |
| Other financing (uses) net | | 100,000 | | | 100,000 |
| Excess (deficiency) of receipts over disbursements and other financing uses | | 17,495 | (645,502) |) | 7,534 |
| Balance - beginning of year | | (113,513) | 1,675,617 | | 1,562,104 |
| Balance (deficit) - end of year | \$ | (96,018) | \$ 1,030,115 | \$ | 1,569,638 |

See accompanying independent auditors' report.

| Rud | geted | Amo | unte |
|-----|-------|-----|------|
| | | | |

| | | 5 | oted Timoum | | |
|----|-----------|----|-------------|----------|------------------------|
| , | Original | | Final | | nal to Net Variance |
| ` | ongnar | | 1 11/41 | | aritation |
| \$ | 666,564 | \$ | 666,564 | \$ | (33,416) |
| | 262,050 | | 262,050 | | (12,707) |
| | 10,625 | | 10,625 | | (275) |
| | 2,000 | | 2,000 | | 6,594 |
| | 192,252 | | 192,252 | | 148,618 |
| | 926,000 | | 952,000 | | 4,797 |
| | 25,000 | | 43,000 | | 62,097 |
| | 2,084,491 | | 2,128,491 | | 175,708 |
| | <u> </u> | | | | |
| | 430,184 | | 456,155 | | 5,825 |
| | 204,523 | | 347,925 | | 45,106 |
| | 6,000 | | 6,000 | | 1,783 |
| | 179,086 | | 179,086 | | 6,974 |
| | 34,005 | | 94,005 | | (36,444) |
| | 212,533 | | 240,443 | | 5,349 |
| | 13,950 | | 175,657 | | (173,836) |
| | | | | | (681,614) |
| | 747,550 | | 1,523,156 | | 771,005 |
| | 1,827,831 | | 3,022,427 | | (55,852) |
| | | | | | |
| | 256,660 | | (893,936) | | 801,470 |
| _ | | | 860,000 | | (760,000) |
| - | | | | | |
| | 256,660 | | (33,936) | | 41,470 |
| | 1,365,623 | | 2,412,322 | | (850,218) |
| \$ | 1,622,283 | \$ | 2,378,386 | \$ | (808,748) |
| | | | | <u> </u> | |

City of Colfax, Iowa Notes to Required Supplementary Information – Budgetary Reporting June 30, 2011

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, budget amendments increased budgeted disbursements by \$ 1,194,596. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2011, disbursements exceeded the amounts budgeted in the Community and Economic Development. This was due to receiving from CDBG and disbursing those funds, in June, 2011, which were not anticipated in the budget amendment. Budgeted disbursements were also exceeded in the Debt Service and Capital Project functions. This was primarily due to: classifying these disbursements as business type function in the published budget rather than debt service and capital project functions and capital project expenses paid before bond proceeds were received.

City of Colfax, Iowa Statement of Cash Receipts, Disbursements, and Changes in Cash Balances Nonmajor Governmental Funds As of and for the year ended June 30, 2011

| | S | pecial Re | ue | Permanent | | | | |
|------------------------------------|----------|------------------|----|-----------|------------------------|--------|----|----------|
| | United W | United Way Flood | | CDBG | Cemetery Perpetual Car | | | Total |
| Receipts | | | | | | | | |
| Intergovernmental | \$ | | \$ | 27,891 | \$ | | | 27,891 |
| Miscellaneous | | 2,868 | | | | (162) | | 2,706 |
| Total Receipts | | 2,868 | | | | (162) | | 30,597 |
| Disbursements | | | | | | | | |
| Community and Economic Development | <u> </u> | 700 | | 62,452 | | | | 63,152 |
| Net change in cash balances | * | | | (34,561) | | (162) | | (32,555) |
| Cash balance - beginning of year | | | | | | 66,210 | | 66,210 |
| Cash balance - end of year | \$ | 2,168 | \$ | (34,561) | \$ | 66,048 | \$ | 33,655 |
| Cash basis fund balances | | | | | | | | |
| Nonspendable | \$ | | \$ | | \$ | 66,048 | | 66,048 |
| Restricted | | 2,168 | | | | | \$ | 2,168 |
| Unassigned | | | | (34,561) | | | \$ | (34,561) |
| Total cash basis fund balances | \$ | 2,168 | \$ | (34,561) | \$ | 66,048 | \$ | 33,655 |

See accompanying independent auditors' report.

City of Colfax, Iowa Schedule of Indebtedness For the year ended June 30, 2011

| | | | - | Amount | |
|------------------------------------------|--------------------|----------------|----------------------|-----------|--|
| | Date of Issue | Interest Rates | Originally Issued | | |
| Obligation | Date of 1880e | Interest Nates | | 188000 | |
| Obligation Notes | | | | | |
| General Obligation Notes | N.C. J. O. 1000 | 5 00M | \$ | 400.000 | |
| Fire Station and Park Project | March 2, 1998 | 5.00% | ф | 400,000 | |
| City Hall Note | April 1, 2002 | 5.00% | | 35,000 | |
| South Sewer | April 14, 2003 | 3,50% | | 400,000 | |
| Corporate Purpose Note | August 15, 2001 | 5.00% | | 150,000 | |
| Lake Street Sewer | October 1, 2004 | 4.50% | | 100,000 | |
| Federal Street Improvements | February 15, 2008 | 4,50% | | 75,000 | |
| Water and Sewer Improvements | October 24, 2006 | 4.65% | | 110,000 | |
| Street Improvements | September 1, 2010 | 4.00% | | 100,000 | |
| Corporate Purpose Note | | | | | |
| Sewer Equipment and Streetsweeper Totals | September 15, 2005 | 4.50% | | 232,500 | |
| Revenue Notes | | | | | |
| Sewer Revenue Bonds | March 15, 2003 | 3.00% | \$ | 1,984,000 | |
| Sewer Revenue Note Totals | May 8, 2001 | 6.25% | | 250,000 | |
| Equipment Contract- Backhoe | February 24, 2010 | 4.15% | \$ | 58,204 | |

The accompanying notes to financial statements are an integral part of this statement.

| Balance | | | | | | | | | |
|--------------|---------|----|-----------|----------|-----------|-------------|-----------|----------------------------------------|------------|
| Beginning of | | | Issued | Redeemed | | Balance End | | | |
| | Year | Du | ring Year | Du | ring Year | | of Year | Inte | erest Paid |
| | | | | | • | | | | |
| \$ | 70,606 | \$ | | \$ | 33,702 | \$ | 36,904 | \$ | 3,558 |
| | 7,000 | | | | 3,500 | | 3,500 | | 348 |
| | 80,000 | | | | 40,000 | | 40,000 | | 2,819 |
| | 12,942 | | | | 12,942 | | | | 396 |
| | 41,716 | | | | 13,000 | | 28,716 | | 1,751 |
| | 30,000 | | | | 15,000 | | 15,000 | | 1,359 |
| | 66,000 | | | | 11,000 | | 55,000 | | 3,105 |
| | | | 100,000 | | | | 100,000 | | |
| | | | | | | | | | |
| | 77,500 | | | | 38,750 | | 38,750 | | 3,629 |
| \$: | 385,764 | \$ | 100,000 | \$ | 167,894 | \$ | 317,870 | \$ | 16,965 |
| | | | | | | | | ······································ | ···· |
| \$ 1,3 | 326,000 | \$ | | \$ | 93,000 | \$ | 1,233,000 | \$ | 39,780 |
| | 66,965 | | | | 13,000 | | 53,965 | | 2,109 |
| \$ 1, | 392,965 | \$ | | \$ | 106,000 | \$ | 1,286,965 | \$ | 41,889 |
| | | , | | | | | | | |
| \$ | 58,204 | \$ | | \$ | 10,770 | \$ | 47,434 | \$ | 2,416 |

City of Colfax, Iowa Bond and Note Maturities For the year ended June 30, 2011

| | Fire Stati | on and Park | City | Hall | South Sewer | | | |
|-------------|------------|--------------|-----------|-------------|-----------------------|-----------|--|--|
| | Issued Ma | arch 2, 1998 | Issued Ap | ril 1, 2002 | Issued April 14, 2003 | | | |
| Year Ending | Interest | | Interest | | Interest | | | |
| June 30, | Rates (%) | Amount | Rates (%) | Amount | Rates (%) | Amount | | |
| 2012 | 5.00 | 36,904 | 5.00 | 3,500 | 3,50 | - | | |
| 2013 | | | | | 3.50 | 40,000 | | |
| 2014 | | | | | | | | |
| 2015 | | | | | | | | |
| 2016 | | | | | | | | |
| 2017 | | | | | | | | |
| 2018 | | | | | | | | |
| 2019 | | | | | | | | |
| 2020 | | | | | | | | |
| 2021 | | | • | , | _ | | | |
| Totals | = | \$ 36,904 | • | \$ 3,500 | = | \$ 40,000 | | |

| | Sewer and Streetsweeper Federal Street Improvements | | | | | |
|----------------------|-----------------------------------------------------|-----------|-----------------------|-----------|---------------------------------|--|
| | Issued September 15, 2005 Issued February 15, 2008 | | | | | |
| Year Ending June 30, | Interest Rates (%) | Amount | Interest Rates (%) | Amount | Total General Obligations | |
| 2012 | 4.65 | 38,750 | 4.50 | 15,000 | 126,200 | |
| 2013 | | | | | 72,554 | |
| 2014 | | | | | 27,116 | |
| 2015 | | | | | 21,000 | |
| 2016 | | | | | 21,000 | |
| 2017 | | | | | 10,000 | |
| 2018 | | | | | 10,000 | |
| 2019 | | | | | 10,000 | |
| 2020 | | | | | 10,000 | |
| 2021 | | | | | 10,000 | |
| Totals | | \$ 38,750 | | \$ 15,000 | \$ 317,870 | |

See accompanying independent auditors' report.

| | | | | Water a | and Sewer | | | |
|---------------|--------------------------|-----------|--------------|-------------------------|-----------|--|--|--|
| Street Im | provement | Lake St | reet Sewer | Improvements | | | | |
| Issued Septer | Issued September 1, 2010 | | ober 1, 2004 | Issued October 24, 2006 | | | | |
| Interest | | Interest | | Interest Rate | S | | | |
| Rates (%) | Amount | Rates (%) | Amount | (%) | Amount | | | |
| 4.00 | 10,000 | 4.50 | 11,046 | 4.65 | 11,000 | | | |
| 4.00 | 10,000 | 4.50 | 11,554 | 4.65 | 11,000 | | | |
| 4.00 | 10,000 | 4.50 | 6,116 | 4.65 | 11,000 | | | |
| 4.00 | 10,000 | | | 4.65 | 11,000 | | | |
| 4.00 | 10,000 | | | 4.65 | 11,000 | | | |
| 4.00 | 10,000 | | | | · | | | |
| 4.00 | 10,000 | | | | | | | |
| 4.00 | 10,000 | | | | | | | |
| 4.00 | 10,000 | | | | | | | |
| 4.00 | 10,000 | | | | | | | |
| = | \$ 100,000 | | \$ 28,716 | | \$ 55,000 | | | |

Sewer Revenue Notes

| | Issued I | ch 15, 2003 | _ | | |
|-------------------------|-----------------------|-------------|--------------------|--------------|------------------------------|
| Year Ending June 30, | Interest Rates (%) | Amount | Interest Rates (%) | Amount | Total Sewer Notes & Bonds |
| 2012 | 6.25 | 20,736 | 3.00 | 96,000 | 116,736 |
| 2013 | 6.25 | 22,052 | 3.00 | 99,000 | 121,052 |
| 2014 | 6.25 | 11,177 | 3.00 | 102,000 | 113,177 |
| 2015 | | | 3.00 | 105,000 | 105,000 |
| 2016 | | | 3.00 | 108,000 | 108,000 |
| 2017 | | | 3.00 | 112,000 | 112,000 |
| 2018 | | | 3.00 | 115,000 | 115,000 |
| 2019 | | | 3.00 | 118,000 | 118,000 |
| 2020 | | | 3.00 | 122,000 | 122,000 |
| 2021 | | | 3.00 | 126,000 | 126,000 |
| 2022 | | | 3.00 | 130,000 | 130,000 |
| Totals | : | \$ 53,965 | | \$ 1,233,000 | \$ 1,286,965 |

Sewer Revenue Bonds

City of Colfax, Iowa Schedule of Receipts by Source and Disbursements by Function All Government Funds For the Last Seven Years

| | 2011 | 2010 | 2009 | 2008 | 2007 |
|-------------------------------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Receipts | | | | | |
| Property taxes | \$679,221 | \$ 633,148 | \$ 661,194 | \$ 627,494 | \$ 583,887 |
| Tax increment financing collections | | 26,699 | 23,036 | 17,140 | 17,426 |
| Other city tax | 249,343 | 238,398 | 236,577 | 229,257 | 213,583 |
| Licenses and permits | 10,350 | 12,898 | 9,198 | 12,363 | 22,075 |
| Use of money and property | 6,933 | 12,514 | 19,999 | 22,702 | 22,415 |
| Intergovernmental | 238,912 | 237,890 | 256,998 | 418,635 | 256,279 |
| Charges for service | 120,678 | 130,646 | 119,656 | 144,787 | 108,484 |
| Special assessments | | 10,731 | 46,797 | | |
| Miscellaneous | 105,097 | 64,615 | 81,213 | 24,970 | 73,784 |
| Total | \$ 1,410,534 | \$ 1,367,539 | \$ 1,454,668 | \$ 1,497,348 | \$ 1,297,933 |
| Disbursements | | | | | |
| Operating | | | | | |
| Public safety | \$ 450,330 | \$ 612,848 | \$ 486,489 | \$ 408,237 | \$ 384,234 |
| Public works | 302,819 | 213,773 | 335,071 | 503,078 | 246,762 |
| Health and social services | 4,217 | 5,900 | | | |
| Culture and recreation | 172,112 | 229,619 | 256,398 | 186,962 | 174,050 |
| Community and economic development | 130,449 | 31,126 | 43,916 | 83,565 | 3,001 |
| General government | 235,094 | 175,296 | 180,088 | 177,694 | 200,153 |
| Debt service | 198,018 | 194,521 | 201,880 | 242,514 | 188,570 |
| Total | \$ 1,493,039 | \$ 1,463,083 | \$ 1,503,842 | \$ 1,602,050 | \$ 1,196,770 |

See accompanying independent auditors' report.

| | 2006 | 2005 |
|----|-----------|-----------------|
| | | |
| \$ | 529,100 | \$ 557,068 |
| | 16,114 | 17,510 |
| | 338,289 | 181,448 |
| | 19,277 | 15,622 |
| | 14,512 | 5,579 |
| | 207,885 | 196,590 |
| | 140,273 | 197,131 |
| | 93,437 | 119,495 |
| \$ | 1,358,887 | \$ 1,290,443 |
| | | |
| \$ | 376,397 | \$ 512,601 |
| | 326,697 | 284,064 |
| | | 6,182 |
| | 180,711 | 167,381 |
| | 3,000 | 3,001 |
| | 272,783 | 284,583 |
| | 172,458 | 122,653 |
| \$ | 1,332,046 | \$ 1,380,465 |

POLLARD AND COMPANY P.C.

CERTIFIED PUBLIC ACCOUNTANTS

JAMES R. ZIRCHER, CPA NEAL R. SMITH, CPA 5650 JOHNSTON DRIVE, SUITE A P.O. BOX 1098 JOHNSTON, IOWA 50131 TELEPHONE (515) 251-8520 FAX (515) 251-3177 CPAs@POLLARDCPA.COM MEMBERS

AMERICAN INSTITUTE OF

CERTIFIED PUBLIC ACCOUNTANTS

PRIVATE COMPANIES PRACTICE SECTION

IOWA SOCIETY OF

CERTIFIED PUBLIC ACCOUNTANTS

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Colfax, Iowa as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon as dated below. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Colfax's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing and opinion on effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph of this section and was not designed to identify all deficiencies in the internal control that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified a deficiency in internal control over financial reporting that we considered to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned function, to prevent or detect misstatements on a timely basis. A material weakness is a deficiency, or combination of control deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City's financial statements will not be prevented or detected on a timely basis.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Colfax's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2011 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Colfax's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusion on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a matter of public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Colfax and other parties to whom the City of Colfax may report. This report is not intended to be and should not be used by anyone other than these specified parties.

Holland and Company P.C.

May 29, 2012

CITY OF COLFAX, IOWA SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2011

Part I: Findings Related to the Financial Statements

SIGNIFICANT DEFICIENCIES:

I-A-11 Segregation of Duties

One important aspect of internal accounting control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that generally one person has control over each of the following areas:

- (1) Cash receipts, journalizing and posting.
- (2) Disbursements, check writing, signing, mailing, journalizing and posting.
- (3) Payroll preparation and distribution.

Recommendation

We realize that with a limited number of office employees, segregation of duties is difficult. The City should continue to review its operating procedures to obtain the maximum internal control possible under the circumstances.

Response

We have attempted to involve the mayor, council, deputy city clerk, and department heads to produce more segregation of duties of the above functions. We will continue to review the internal control procedures and continue to segregate duties to the extent possible.

Conclusion

Response accepted.

Part II: Other Findings Related to Statutory Reporting

II-A-11 Certified Budget

Disbursements during the year ended June 30, 2011 exceeded the amounts budgeted in the Community and Economic Development, Debt Service and Capital Project functions. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation

Recommendation

The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response

See explanation in Notes to Required Supplementary Information – Budgetary Reporting. The budget will be amended in the future, as applicable.

Conclusion

Response accepted.

Part II: Other Findings Related to Statutory Reporting (continued)

II-B-11 Questionable Disbursements

We noted no disbursements for parties, banquets or other entertainment expenses that do not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.

II-C-11 Travel Expense

We noted no disbursements of City money for travel expenses of spouses of City officials or employees during the year.

II-D-11 Business Transactions

Business transactions between the City and City officials or employees are as follows:

Name, Title and Business Connection Transaction Description Amount

Bryan Poulter, Council Member, Swimming Pool Manager
Wages \$2,499

In accordance with Chapter 362.5(10) of the Code of Iowa, this transaction does not appear to be a conflict of interest, since the duties of the function are not incompatible with duties as a Council Member.

II-E-11 Bond Coverage

Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.

II-F-11 Council Minutes

No transactions were found that we believe should have been approved in the Council minutes but were not.

Although the minutes were published as required, they did not always contain a summary of receipts in accordance with Chapter 372.13(6) of the Code of Iowa.

Recommendation

The City should comply with the Code of Iowa and publish a summary of the receipts

Response

We will publish the summary of receipts as required.

Conclusion - Response accepted

II-G-11 Deposits and Investments

We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa.

II-H-11 Revenue Bonds and Notes

As noted in Note 3, the City was not in compliance with two revenue bond and note resolutions.

Recommendation

The City should periodically determine if rates are sufficient to provide net operating revenues which exceed 110% of the debt service required on the revenue bonds and notes. Also, the City should set aside, monthly in a sewer sinking fund, 1/6th of the next interest payment and 1/12th of the next principal payment for the sewer bonds.

Response

The monthly amounts will be set aside and the rates will be reviewed.

Conclusion

Response accepted.

II-I-11 Financial Condition

The General, Road Use Tax, Debt Service and CDBG Funds had deficit balances at June 30, 2011 of \$387,446, \$6,871, \$28,537 and \$34,561, respectively.

Recommendation

The City should investigate alternatives to eliminate these deficits in order to return these funds to a sound financial position.

Response

Note 13 of the financial statements describes the City's plans to eliminate the deficits.

Conclusion

Response accepted.